

2012 Balance of State Continuum of Care Consolidated Application

Executive Summary

Program Overview

The Continuum of Care (CoC) program is a federal program of the U.S. Department of Housing and Urban Development (HUD). New Interim regulations were released July 31, 2012.

From the Interim Rule: “The purpose of the Continuum of Care program is to promote communitywide commitment to the goal of ending homelessness; provide funding for efforts by nonprofit providers, and State and local governments to quickly rehouse homeless individuals and families while minimizing the trauma and dislocation caused to homeless individuals, families, and communities by homelessness; promote access to and effective utilization of mainstream programs by homeless individuals and families; and optimize self-sufficiency among individuals and families experiencing homelessness.

The HEARTH Act streamlines HUD’s homeless grant programs by consolidating the Supportive Housing, Shelter Plus Care, and Single Room Occupancy grant programs into one grant program: The Continuum of Care program. Local continuums of care, which are community-based homeless assistance program planning networks, will apply for Continuum of Care grants. By consolidating homeless assistance grant programs and creating the Continuum of Care planning process, the HEARTH Act intended to increase the efficiency and effectiveness of coordinated, community-based systems that provide housing and services to the homeless.”

The Iowa Balance of State CoC

In Iowa, the Balance of State CoC includes most of the state, with the exception of Polk, Woodbury, and Pottawattamie Counties. The decision-making body for the Iowa Balance of State CoC is the Iowa Council on Homelessness; the Continuum of Care Committee of the council leads the application process. Any CoC program applicant within the Balance of State that is interested in the program must first submit an application for review by the Continuum of Care Committee and the council; the council then votes on the entire Consolidated Application to submit to HUD. During this process, the Iowa Finance Authority provides administrative support, including accepting and organizing all the applications for council review, and eventually submitting the council-approved Consolidated Application to HUD.

Funding Details:

Availability of funds for new and renewal projects depends on HUD’s scoring of the overall Consolidated Application.

- Tier 1: \$4,607,273
 - Annual Renewal Demand of \$4,774,376, less 3.5%; HUD has established the threshold for priority funding due to federal budget constraints.
- Tier 2: \$1,249,417
 - Amount remaining under the Final Pro Rata Need.

Tier 1 Project Rankings:

Rationale: Renewals were ranked first, with the exception of two projects which submitted late, or partially late, applications. Projects were ranked according to their scoring by the Continuum of Care Committee. The project from Northern Lights Alliance for the Homeless is not recommended for inclusion, due to a late and incomplete application as of 1/2/2013. The project from Community Corrections Improvement Association is recommended for inclusion in Tier 2 instead of Tier 1, due to an application partially submitted one day late. Other renewal projects that scored low were considered for inclusion in Tier 2 rather than Tier 1, but the Continuum of Care Committee ultimately decided that projects should have one more year to improve performance, hopefully with support and technical assistance that could come through the Planning Project funds. Funds freed in Tier 1 were recommended for allocation to the Planning Project.

	Grantee Name	Project Name	Renewal Amount (Less Reallocated Funds)	Average Score (as %)	Type of Project
1	Shelter House Community Shelter and Transition Services	Shelter House STAR Program	\$ 456,857	94.6	Renewal
2	Youth and Shelter Services	Lighthouse Transitional Living Program	\$ 194,737	92.6	Renewal
3	Youth and Shelter Services	New Hope Transitional Living Project	\$ 132,205	92.6	Renewal
4	Cedar Valley Friends of the Family	Turning Point Rural Housing Project	\$ 261,660	90.6	Renewal
5	HACAP	HUD II	\$ 475,054	90.6	Renewal
6	Iowa Institute for Community Alliances	Iowa's Continuum Outcome and Universal Needs Toolkit (BOS HMIS) 2011	\$ 346,608	90.0	Renewal
7	Opening Doors	Maria House 2011	\$ 43,025	89.4	Renewal
8	HACAP	HUD V	\$ 217,900	88.6	Renewal
9	YWCA Clinton	YWCA Transitional Housing Program	\$ 50,170	88.6	Renewal
10	Family Resources, Inc.	Family Resources, Inc.	\$ 40,296	86.0	Renewal
11	Crisis Intervention & Advocacy Center	STAARS	\$ 161,945	85.4	Renewal
12	Crisis Intervention Services	Pathway 2 Independence	\$ 36,855	84.6	Renewal
13	HACAP	Chronically Homeless Project	\$ 27,259	84.0	Renewal
14	Mason City Housing Authority	MCHA Shelter Plus Care	\$ 114,879	84.0	Renewal
15	Area Substance Abuse Council, dba. New Directions	Hightower Place Transitional Housing Program	\$ 106,208	80.0	Renewal
16	Humility of Mary Shelter, Inc.	Service Coordination through Collaboration - Supportive Services Only	\$ 224,220	79.4	Renewal
17	Humility of Mary Housing, Inc.	REACH 2000: Renewed Efforts and Commitment for Housing 2000	\$ 38,264	78.0	Renewal

18	Humility of Mary Shelter, Inc.	Service Coordination through Collaboration for Permanent Housing	\$ 156,223	77.4	Renewal
19	Humility of Mary Shelter, Inc.	Service Coordination through Collaboration for Transitional Housing	\$ 501,440	76.0	Renewal
20	Manasseh House	Manasseh House/Manasseh Apartments	\$ 80,330	73.4	Renewal
21	Community Housing Initiatives	Transitional Housing	\$ 246,958	72.6	Renewal
22	Humility of Mary Shelter, Inc.	Housing First	\$ 69,483	70.6	Renewal
23	Family Resources, Inc.	Vera French Reach 2000 Exhibit 2	\$ 39,693	66.0	Renewal
24	Community Housing Initiatives	Permanent Housing	\$ 131,795	63.4	Renewal
25	Hillcrest Family Services	Hopes Project 2011	\$ 72,901	63.4	Renewal
26	City of Dubuque	Phoenix Housing Program	\$ 100,075	62.6	Renewal
27	The Salvation Army	Men's Transitional Housing	\$ 121,713	47.4	Renewal
28	Project Concern	24 Hour Homeless Hotline/Homeless Coordinator FY2011	\$ 32,171	41.4	Renewal
29	Iowa Finance Authority	Planning Project	\$ 77,561	N/A	Planning
Total in Tier 1			\$ 4,558,485		
Total Available in Tier 1			\$ 4,607,273		
Amount Remaining in Tier 1			\$ 48,788		

Tier 2 Project Rankings:

Rationale: Following the one renewal application discussed in the Rationale for Tier 1, new project applications are recommended for inclusion based on their scoring by the Continuum of Care Committee. All new projects must also complete an E-snaps application by the deadline in order to be included in the final Consolidated Application.

	Grantee Name	Project Name	Renewal Amount (Less Reallocated Funds)	Average Score (as %)	Type of Project
1	Community Corrections Improvement Association	Home to Stay, CHOOSE	\$ 73,562	59.0	Renewal
2	Shelter House (STAR Program)	STAR Program	\$ 240,000	84.0	New
3	HACAP	Permanent Supportive Housing for Veterans	\$ 137,982	79.6	New
4	FAVA	Passport to Independence	\$ 49,984	67.0	New
5	Foundation 2	Linn County Transitional Living for Young Adults	\$ 104,000	62.8	New

6	Community and Family Resources	Substance Abuse as a Barrier to Homelessness	\$ 48,730	55.4	New
	Total in Tier 2		\$ 654,258		
	Total Available in Tier 2		\$ 1,249,417		
	Amount Remaining in Tier 2		\$ 595,159		

Not Recommended for Inclusion:

Rationale: Discussed under Rationale for Tier 1 Rankings.

Grantee Name	Project Name	Renewal Amount (Less Reallocated Funds)	Average Score (as %)	Type of Project
Northern Lights Alliance for the Homeless	Gerrit House	\$ 38,752	0.0	Renewal

Eligible Activities:

The Continuum of Care program includes transitional housing, permanent supportive housing for disabled persons, permanent housing, supportive services, and Homeless Management Information Systems (HMIS). Eligible costs include Continuum of Care planning activities, Unified Funding Agency costs, acquisition, rehabilitation, new construction, leasing, rental assistance, supportive services, operating costs, HMIS, project administrative costs, relocation costs, and indirect costs.

Project Application Scoring Process:

All New and Renewal Project applicants were required to submit applications by the deadline of December 18th, which was the internal deadline required by HUD. Project Applications were reviewed and scored by the Continuum of Care Committee of the Iowa Council on Homelessness. Projects were ranked based on their scores, and these recommendations were made to the council for the full meeting on January 3rd. New Application priority areas included Permanent Housing, service to 100% chronically homeless, service to targeted geographic areas with high chronically homeless populations, and service to 75%+ veterans.

Consolidated Application Drafting Process:

The application package to be submitted to HUD includes all Renewal and any New Project Applications approved by the council. It also includes a Consolidated Application, which ties in information about the

entire CoC. This Consolidated Application is a joint effort between Iowa Finance Authority staff, staff at the Iowa Institute for Community Alliances that contribute HMIS information and more, the CoC Committee, and all Renewal Project applicants that submit Community Planning Narratives. The Consolidated Application includes the following:

- Member Organizations
- Operations
- Project Review and Selection Process
- Housing Inventory and Beds Available
- Functions and Committees
- HMIS Implementation, including the following: Funding sources, data quality, data usage, data standards, training, PIT count, methods, and data collection.
- Strategic Planning Objectives: Progress toward HUD's 7 goals in this area, including current system-wide numeric achievements, 12-month goals, 5-year goals, and 10-year goals for each
- Discharge Planning: Foster Care, Health Care, Mental Health, and Corrections
- Coordination: Consolidated Plans; Homeless Prevention & Rapid Rehousing Program (HPRP), HUD-Veterans Affairs Supportive Housing (HUD-VASH), Housing Opportunities for Persons with AIDS (HOPWA), Neighborhood Stabilization Program (NSP), Community Development Block Grants (CDBG), and ESG; school coordination, veteran service coordination, youth service coordination, centralized assessment system, ESG consultation, coordination to ensure no family separation in shelters, affirmative marketing for housing and services
- Strategic Planning Coordination: Consolidated Plans, 10-year plans, federal Opening Doors plan, ESG funding coordination
- Reallocation: current and future plans
- FY2011 Achievements: numeric achievements, performance monitoring, capacity reviews, assistance to projects to reach goals, unexecuted grants, outreach and engagement, homelessness prevention
- Chronic Homeless Progress: numeric achievements, data collection, new beds, funding sources
- Housing Performance: Transitional Housing and Permanent Housing
- Cash Income Information, Non-Cash Benefits, Participation in Energy Star and Section 3 Employment Policy
- Enrollment and Participation in Mainstream Programs: Planning Committee, coordination with state interagency council on homelessness, training and follow-up for participants, SOAR training
- Unified Funding Agency
- Certifications of Consistency with the Consolidated Plans

Consolidated Application Strategic Planning Objectives

These are part of the Consolidated Application. The CoC must report on progress toward each of HUD's seven goals in this area, plus 12-month, 5-year, and 10-year goals.

- 1) Objective 1: Create new permanent housing beds for chronically homeless persons.
 - How many permanent housing beds are currently in place for chronically homeless persons? 100
 - In 12 months, how many permanent housing beds designated for chronically homeless persons are planned and will be available for occupancy? 105
 - In 5 years? 120
 - In 10 years? 140
- 2) Objective 2: Increase the percentage of participants remaining in CoC funded permanent housing projects for at least six months to 80 percent or more.
 - What is the current percentage of participants remaining in CoC-funded permanent housing projects for at least six months? 73%
 - In 12 months, what percentage of participants will have remained in CoC-funded permanent housing projects for at least six months? 80%
 - In 5 years? 82%
 - In 10 years? 85%
- 3) Objective 3: Increase the percentage of participants in CoC-funded transitional housing that move into permanent housing to 65 percent or more.
 - What is the current percentage of participants in CoC-funded transitional housing projects will have moved to permanent housing? 59%
 - In 12 months, what percentage of participants in CoC-funded transitional housing projects will have moved to permanent housing? 65%
 - In 5 years? 70%
 - In 10 years? 75%
- 4) Objective 4: Increase percentage of participants in all CoC-funded projects that are employed at program exit to 20 percent or more.
 - What is the current percentage of participants in all CoC-funded projects that are employed at program exit? 36%
 - In 12 months, what percentage of participants in all CoC-funded projects will be employed at program exit? 38%
 - In 5 years? 40%
 - In 10 years? 50%
- 5) Objective 5: Increase the percentage of participants in all CoC-funded projects that obtained mainstream benefits at program exit to 20% or more.
 - What is the current percentage of participants in all CoC-funded projects that receive mainstream benefits at program exit? 72%
 - In 12 months, what percentage of participants in all CoC-funded projects will have mainstream benefits at program exit? 72%
 - In 5 years? 75%
 - In 10 years? 75%
- 6) Objective 6: Decrease the number of homeless individuals and families:

- What is the current total number of homeless households with children as reported on the most recent point-in-time count? 336
 - In 12 months, what will be the total number of homeless households with children? 316
 - In 5 years? 220
 - In 10 years? 180
- 7) Objective 7: Intent of the CoC to reallocate Supportive Services Only (SSO) and Transitional Housing (TH) projects to create new Permanent Housing (PH) projects.
- Indicate the current number of projects submitted on the current application for reallocation: 6
 - Indicate the number of projects the CoC intends to submit for reallocation on the next CoC Application (FY2013): 6
 - In the next two years (FY2014 Competition): 3
 - In the next three years (FY2015 Competition): 3